

DEPARTMENT OF THE INTERIOR AND RELATED  
AGENCIES APPROPRIATIONS FOR 1972

1-865

HEARINGS

BEFORE A

SUBCOMMITTEE OF THE  
COMMITTEE ON APPROPRIATIONS  
HOUSE OF REPRESENTATIVES

NINETY-SECOND CONGRESS

FIRST SESSION

SUBCOMMITTEE ON DEPARTMENT OF THE INTERIOR AND  
RELATED AGENCIES

JULIA BUTLER HANSEN, Washington, *Chairman*

JOHN J. FLYNT, Jr., Georgia

JOSEPH M. McDADE, Pennsylvania

DAVID R. OBEY, Wisconsin

WENDELL WYATT, Oregon

SIDNEY R. YATES, Illinois

DEL. CLAWSON, California

NICK GALIFIANAKIS, North Carolina

GEORGE E. EVANS and BYRON S. NIELSON, *Staff Assistants*

PART 2

Bureau of Indian Affairs

Bureau of Outdoor Recreation

Bureau of Sport Fisheries and Wildlife

Office of Saline Water

Office of the Secretary

Office of Water Resources Research



U.S. GOVERNMENT PRINTING OFFICE

58-074 O

WASHINGTON : 1971

# COMMITTEE ON APPROPRIATIONS

GEORGE H. MAHON, Texas, *Chairman*

JAMIE L. WHITTEN, Mississippi  
 GEORGE W. ANDREWS, Alabama  
 JOHN J. ROONEY, New York  
 ROBERT L. F. SIKES, Florida  
 OTTO E. PASSMAN, Louisiana  
 JOE L. EVINS, Tennessee  
 EDWARD P. BOLAND, Massachusetts  
 WILLIAM H. NATCHER, Kentucky  
 DANIEL J. FLOOD, Pennsylvania  
 TOM STEED, Oklahoma  
 GEORGE E. SHIPLEY, Illinois  
 JOHN M. SLACK, West Virginia  
 JOHN J. FLYNT, Jr., Georgia  
 NEAL SMITH, Iowa  
 ROBERT N. GAIAMO, Connecticut  
 JULIA BUTLER HANSEN, Washington  
 JOSEPH P. ADDABBO, New York  
 JOHN J. McFALL, California  
 W. R. HULL, Jr., Missouri  
 EDWARD J. PATTEN, New Jersey  
 CLARENCE D. LONG, Maryland  
 SIDNEY R. YATES, Illinois  
 BOB CASEY, Texas  
 DAVID PRYOR, Arkansas  
 FRANK E. EVANS, Colorado  
 DAVID R. OBEY, Wisconsin  
 EDWARD R. ROYBAL, California  
 WILLIAM D. HATHAWAY, Maine  
 NICK GALIFIANAKIS, North Carolina  
 LOUIS STOKES, Ohio  
 J. EDWARD ROUSH, Indiana  
 K. GUNN MCKAY, Utah

PAUL M. WILSON, *Clerk and Staff Director*

## STAFF ASSISTANTS

WILLIAM GERALD BOLING  
 SAMUEL W. CROSBY  
 GEORGE E. EVANS  
 ROBERT B. FOSTER  
 JOHN M. GARRITY  
 HAROLD A. GRIFFIN  
 AUBREY A. GUNNELS  
 JAY B. HOWE  
 THOMAS J. KINGFIELD  
 KEITH F. MAINLAND

MILTON B. MEREDITH  
 GARY C. MICHALAK  
 DEMPSEY B. MIZELLE  
 ENID MORRISON  
 ROBERT M. MOYER  
 PETER J. MURPHY, Jr.  
 HENRY A. NEIL, Jr.  
 BYRON S. NIELSON  
 ROBERT C. NICHOLAS III  
 JOHN G. PLASHAL

SAMUEL R. PRESTON  
 DONALD E. RICHBOURG  
 EARL C. SILSBY  
 G. HOMER SKARIN  
 CHARLES W. SNODGRASS  
 HUNTER L. SPILLAN  
 GEORGE A. URIAN  
 EUGENE B. WILHELM  
 THAYER A. WOOD

## ADMINISTRATIVE SUPPORT

GERARD J. CHOUINARD  
 PAUL V. FARMER  
 DANIEL V. GUN SHOWS

GEMMA M. HICKEY  
 LAWRENCE C. MILLER  
 FRANCIS W. SADY

DALE M. SHULAW  
 AUSTIN G. SMITH  
 RANDOLPH THOMAS

(11)

# DEPARTMENT OF THE INTERIOR AND RELATED AGEN- CIES APPROPRIATIONS FOR FISCAL YEAR 1972

WEDNESDAY, MARCH 10, 1971.

## BUREAU OF SPORT FISHERIES AND WILDLIFE

### WITNESSES

SPENCER H. SMITH, ACTING DIRECTOR  
 JAMES T. McBROOM, ASSISTANT DIRECTOR — COOPERATIVE SERVICES  
 F. VICTOR SCHMIDT, ACTING ASSISTANT DIRECTOR—OPERATIONS  
 SAMUEL BENJAMIN, ASSISTANT DIRECTOR — ADMINISTRATION AND ENGINEERING  
 A. NEAL WOODALL, ACTING CHIEF, DIVISION OF FISHERY RESEARCH  
 THOMAS S. BASKETT, CHIEF, DIVISION OF WILDLIFE RESEARCH  
 YATES M. BARBER, JR., STAFF ASSISTANT, ASSISTANT DIRECTOR—RESEARCH  
 FRANCIS M. WILES, DIRECTOR OF BUDGET, INTERIOR DEPARTMENT  
 DONALD J. HANKLA, CHIEF, BRANCH OF RESOURCES MANAGEMENT, WILDLIFE REFUGES

Mrs. HANSEN. We have the privilege of welcoming today Mr. Spencer H. Smith, the Acting Director of the Bureau of Sport Fisheries and Wildlife.

I think it would not be inappropriate for the committee to tell you how much we miss your former associate, the very beloved Abe Tunison. We are sorry he will not be with us any more.

Mr. SMITH. We share this feeling with you, Madam Chairman. I had this in the first part of my statement. I wanted to pay special tribute to Mr. Tunison. He helped to build the Bureau of Sport Fisheries and Wildlife.

I might add for the record, Madam Chairman, we are in the process of finalizing plans to dedicate the new fishery laboratory at Cortland as the Tunison Laboratory.

Mrs. HANSEN. We also will miss Mr. Gottschalk, who decided to join the NOAA.

Mr. SMITH. I am sure Mr. Gottschalk will do well in the new assignment he has undertaken, Madam Chairman.

Mrs. HANSEN. Mr. Smith, please insert your biography in the record. (The document follows:)

(1)

Cost Factors Involved in Increases

To cover increased costs of hospital and insurance payments.

**Need for increase:** The increase will provide funds to reimburse the Employees' Compensation Fund for payments made due to injury or death of employees under the jurisdiction of this agency as required in Section 209 of Public Law 86-767.

(c) General trustee services: Fiscal year 1971, \$1,338,000; fiscal year 1972, \$1,338,000; "no change."

**Program of work:** The Bureau is charged by various laws and regulations with the trust responsibility of accounting for and disbursing individual Indian monies which come into the custody of Bureau officials as a result of administering trust or restricted properties of individual Indians, through per capita payments, judgments, awards, and claims. Indian Service Special Disbursing Agents are designated to carry out these responsibilities.

This sub-activity also finances positions of field representatives who serve as contact representatives with the Indians at the reservation level and who perform work connected with the activities concerned with administration of trust properties.

**Examples of recent accomplishments:** Trust funds are collected by the Bureau from the leasing and/or sale of trust property, from the sale of forest products produced on trust property, from sales of minerals, hay, and other products. These funds are then deposited to individual Indian and tribal accounts, and in numerous instances are distributed to several thousand individual Indian accounts resulting from the growing multiple-ownership or heirship situation. New data processing techniques are constantly being instituted for improvement of controls and record keeping to utilize to the fullest extent possible existing specialized staff and to implement and facilitate the use of electronic accounting techniques. This is resulting in better service to Indian beneficiaries through more current disbursing of funds to them. Field representatives have continued to work with Indian groups and individuals in the management, administration, and development of Indian trust property and related activities. There has been increased activity also in the field of investing individual and tribal funds at higher rates of interest, thus increasing their earnings.

The following table shows Investments - Tribal and Individual Indian Monies:

	Actual June 30, 1969	Actual June 30, 1970	Estimate June 30, 1971
1. Tribal Funds:			
In Banks.....	\$177,566,566	\$69,987,683	\$270,000,000
U. S. Securities.....	19,495,150	202,222,336	15,000,000
Government Agency Issues	1,000,000	---	---
2. Individual Indian Monies:			
In Banks.....	40,836,188	5,996,853	10,000,000
U. S. Securities.....	29,051,335	22,240,870	10,000,000
Government Agency Issues	---	44,505,018	55,000,000
Total.....	267,949,239	344,952,760	360,000,000
3. Interest earned.....	17,990,000	25,871,457	21,600,000

8. Repair and Maintenance of Buildings and Utilities

Activity	F.Y. 1970 Amount Available	F.Y. 1971 Amount Available	F.Y. 1972 Estimate	Increase (+) or Decrease (-) 1972 Compared with 1971
Repair and maintenance of buildings and utilities.....	\$19,533,325	\$21,184,000	\$23,538,000	+\$2,354,000

**Repair and maintenance of buildings and utilities:** Fiscal year 1971, \$21,184,000; fiscal year 1972, \$23,538,000; an increase of \$2,354,000. The increase consists of:

Increase (+) or Decrease (-)		Total Program	Total Positions	Explanation
Amount	Positions			
(1) +\$ 978,000	4			Repair and maintenance of newly constructed buildings and utilities and related costs. \$1,422,000 for increased cost of labor, materials and services and a decrease of \$46,000 due to program savings in paper work management.
(2) +1,376,000	-			
<u>+2,354,000</u>	<u>4</u>	\$23,538,000	1,300	

Cost Factors Involved in Increases

Approximately 1,008,000 square feet of newly constructed buildings and related utility systems will be placed into operation during fiscal year 1972 at a first year cost of about \$.97 per square foot. The increase of \$978,000 will be used for the repair and maintenance of these facilities. A 6% cost factor was applied for the increased cost of labor, materials and services.

**Need for increase:** The \$2,354,000 requested will provide (1) \$978,000 for repair and maintenance of newly constructed buildings and utilities. Our evaluation of new facilities maintenance needs as well as data developed in the maintenance industry, indicates first year costs are from 75% to 90% greater than subsequent year requirements. New equipment and operating problems during the break-in period require maintenance which is vital if the new facilities are to be placed into untroubled, useful service and if the Government's investment is to be protected. (2) \$1,376,000 for increased cost of labor, materials and services. Cost indexes developed by Engineering News-Record indicate a three year average percentage increased cost for the following:

	Average 1967/68/69
Building cost	+ 7.9%
Common labor.	+ 11.0%
Skilled labor	+ 10.6%
Materials....	+ 4.3%